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Fatal Flaws: Introducing Risk by Substituting EMRs for Public Health Information Systems

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Margie Kennedy, PhD, RN, CPHIMS-CA, PMP, P2P Maureen Perrin, MSc, CPHIMS-CA, CAPM

### **Objectives**



- 1. Distinguish between Electronic Medical Records (EMRs) and Public Health Information Systems (PHIS)
- 2. Define the types of information requirements and outputs generated from EMRs and PHIS
- 3. Explore the impact of using EMR solutions as fully functional PHIS
- 4. Present recommendations for pragmatically assessing public health solution requirements

### Healthcare System





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### **Blurring Lines**



### What is public health?



#### PUBLIC HEALTH STRATEGIES



#### Our public health focus: communicable disease and immunization

Source: http://www.health.gov.bc.ca/library/publications/year/2013/BC-guiding-framework-for-public-health.pdf

### Informing the Debate



- Qualitative comparative analysis of current literature
- Online survey



# DISTINGUISHING BETWEEN EMRS AND PHIS

### **Electronic Medical Record**

- Record for a single individual at the point of care
- Characterized by problem identification, patient/provider-level data and decision support
- Reflective of individuals <u>seeking</u> care
- Value for improving outcomes, improving access to data, and reducing error
- Primary care setting
  - Physician office
  - Nurse led clinics













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### Typical EMR Functionality (Kukafka et al, 2007)



- Identify and maintain patient record
- Manage patient demographics
- Manage problem list
- Manage medication list
- Manage allergy and adverse reaction list
- Manage patient history
- Summarize health record
- Manage clinical documents and notes
- Capture external clinical documents
- Generate and record patient-specific instructions
- Order medications
- Order diagnostic tests
- Manage order sets
- Manage results
- Manage consents and authorizations
- Manage patient advance directives
- Support for standard care plans, guidelines, and protocols
- Capture variances from standard care plans, guidelines and protocols
- Support for drug interactions







### **EMR: Logical Model**





### Public Health Information System

- Focus is on prevention, protection, promotion at population level
- Define 'population' based on geography or other demographic factors (e.g. gender, race, age, disease status)
- Used by public health
- Monitor trends and detect events
- Includes contacts (non-cases) and non-humans
- Manage of cohorts during outbreaks
- Focus on reporting for action









### Public Health Information System



Source: http://www.cdc.gov/globalhealth/healthprotection/ghsb/gphi/what/index.htm Informatics for a healthier world

### Typical PHIS CD Functionality



- Condition Reporting
- Event Identification and Validation
- Case Investigation
- Contact Tracing
- Case/Contact Specific Intervention
- Event/ Outbreak Management
- Public Health Alerts

Source: Public Health Informatics Institute. (2013). Electronic Disease Surveillance System (EDSS) Vendor Analysis,. Decatur, GA: Public Health Informatics Institute

### **PHIS: Logical Model**



Source: https://www.hl7.org/documentcenter/public\_temp\_BBEFE940-1C23-BA17-0C16F9E56B61452F/wg/govsig/PHCDM%20NOW.ppt

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# Distinctions between EMR and PHIS

#### **EMR**

- Purpose
  - Support primary care, health delivery service
    - Family physician
    - Nurse-led clinics
- Scope
  - Treating illness of an individual
- Functionality
  - Clinical Assessment
  - Diagnostics (Labs, DI, etc.)
  - Pharmacological interventions
    - Limited or ongoing medication
  - Treatments (Physio, OT, other regimens)
  - Follow up
- Key outcomes:
  - Administrative (scheduling, billing, etc.)
  - Clinical management
  - Referrals/specialist

#### PHIS

- Purpose
  - Support health prevention/control and promotion at population level
    - Clinical
    - Surveillance
- Scope
  - Monitoring, detection, prevention in a population
- Functionality:
  - Managing immunizations
  - Identifying, investigating and managing cases and contacts of communicable disease
  - Supporting surveillance, investigation, monitoring, management, analysis and reporting of communicable disease outbreaks
  - Notifying public health professionals so information about critical events and emergencies can be shared quickly
  - Managing public health work processes

#### • Key outcomes:

- Reporting
- Health system response
- Targeted health interventions
- Policy and regulation development

# Temptation to Substitute EMR for a PHIS

- Potential to 'stretch' functionality in the presence of fiscal constraint
  - Can't afford both EMR & PH/S
  - 'McGyver' an expanded functional
- Higher expectations for calaboration between sectors
- Promise of reactine bio-sulvoillance
- EMR can document immunizations
- Unstructured potes allows for inclusion of data not included in typical EMR scope
- Assumptions that data is easily interoperable and useful for public health
- Seduced by the promise of big data
  - Can embed algorithms to monitor trends



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Zinszer et al., 2013; Reeder et al., 2013; Klompas et al., 2012



### Introducing Risk Through Substitution

- Critical Gaps
  - EMR focus is illness based vs PHIS focus on health & prevention
  - Different EHR models between vendors
  - Often do not include psychosocial, psychological, behavioral, or environmental factors relevant to public health (Vodel, 2014; Tomines et al, 2013)
  - Surveillance in EMRs is largely on chronic diseases (diabetes, etc.)
  - Only touch those individuals that seek medical care
  - Historical reluctance to share data
  - Data quality
    - Limited by standards, consistency in codification, GIGO, limited to geographical area (Vodel, 2014; French, 2014)
    - May be fragmented among variable providers
    - Data may be "too noisy and poorly controlled" for aggregation purposes (Kakafka et al, 2007)
    - Potential for double counting if recorded by multiple providers
  - Surveillance bias & Overdiagnosis (Eur Jnl of Public Health, 2013)



# THE CANADIAN EXPERIENCE



# Characteristics of Respondents

- 14 completed surveys representing 9/13 jurisdictions
  - 46% represented provincial public health
- Composition
  - Managers
  - Nurses
  - Physicians
- Over half of respondents have more than 11 years of experience in public health

### Survey Responses



<figure>

- Hybrid environment implies transition
- Gaps in PHIS experience by 40% of respondents



## RECOMMENDATIONS

### **Our Collective Obligation**



- Era of increased complexity of disease and care and global population health crises
- Ensure that the core requirements of healthcare delivery and prevention/promotion are supported with appropriate resources
  - prepared HCP, and
  - the required information management tools to deliver care and prevention to the Canadian population.

### Conclusions



- Lines are increasingly blurred between community-based care and public health
  - Where and how does it make sense to align from an informatics perspective?
- The architectural and logic models informing both EMRs and PHIS are fundamentally unique
  - Lack interoperability and comprehensive overlap
- The opportunistic use of EMRs as a substitute for a fully functional electronic public health information management solution is at it core, an unacceptable risk inducing attempt to cost save at the peril of our populations





- Make decisions being <u>fully</u> informed of the distinction in scope and functionality between EMRs and PHIS
- Need policies to:
  - guide development of systems that share defined data with PH (Zinszer et al, 2013)
  - Reuse current data and capture new relevant data (Kukafka et al, 2007)
- Enable EMRs to generate automated extracts with algorithms sensitive to public health to flag relevant cases
  - Klompas et al, 2012; Zheng et al, 2014, Vogel, 2014

### **Other Options**



- Public Health Surveillance and Informatics Program Office (PHSIPO) by CDC as a centralized point of leadership
- MDPHnet
  - Created by Harvard
  - Distributed network to share data from EMR
    - PopMedNet
    - ESPnet
  - Voluntary subscription

### Art of the Possible





### **Moving Forward**



- Sweet spot between EMRs and PHIS where there's a shared interest
- Fit for purpose is the over-riding principle
- Focus is on scope and interoperability
  - EMR is reactive
  - PHIS is proactive
- In the absence of declarative leadership, who guides selection decisions?



### Long Game





## DISCUSSION



Maureen Perrin, MSc, CPHIMS-CA, CAPM

Senior Consultant and Epidemiologist Public Health Specialty Practice

e: mperrin@gevityinc.com m: 613-799-4293 t: @cdnmoe Margie Kennedy, PhD, RN, CPHIS-CA, PMP, PRINCE2 Practitioner

Associate Managing Partner, Senior Consultant and Clinical SME Atlantic Branch

e: <u>mkennedy@gevityinc.com</u> m: 902-402-5682 t: @KennedyMargie

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#350 - 375 Water Street Vancouver BC V6B 5C6 Canada